Envision PALMDALE 2045

Joint GPAC Meeting #17/Community Workshop

Special Meeting | August 11, 2021 | Policy Frameworks Series: Health, Equity, Parks and Recreation

Please be advised that this meeting is being recorded

Special Meeting Agenda

- Welcome & GPAC Roll Call
- Pledge of Allegiance
- GPAC Meeting #16 Minutes approval
- Policy Frameworks Background
- Topic Context
- Group Discussion
- Public comment
- Next Steps



Introductions

- Carlene Saxton, Director of Economic & Community Development
- Megan Taggart, Planning Manager
- Benjamin Fiss, Senior Planner
- Drew Pletcher, Deputy City Attorney

- **Simran Malhotra**, Principal (Raimi + Associates)
- Melissa Stark, Senior Planner (Raimi + Associates)



Roll Call - GPAC Members

- Tony Avila
- Juan Blanco
- Lourdes T. Everett
- Colby Estes
- Laura Gordon
- Theresa Hambro
- Matthew Harris

- Aurora Hernandez
- Pat Hunt
- Sheri Kaneshiro
- Teri Lamping
- Deborah Rutkowski-Hines
- Jason Zink



Pledge of Allegiance



I pledge allegiance to the flag of the United States of America

and to the Republic for which it stands, one Nation under God, indivisible,

with liberty and justice for all.

GPAC Meeting #16 Minutes

Motion to approve or deny?

POLL



What You Need to Know: Questions and Comments

Questions and Comments

- We will be pausing during the presentation to answer questions
- There will be additional opportunity after the presentation to provide comments
- Public comment will take place at the end of the meeting
- Send additional questions or comments to generalplan@cityofpalmdale.org





General Plan Requirements

Required Elements

- Land Use
- Circulation
- Housing
- Conservation
- Open Space*
- Noise
- Safety
- Air Quality
- Environmental Justice

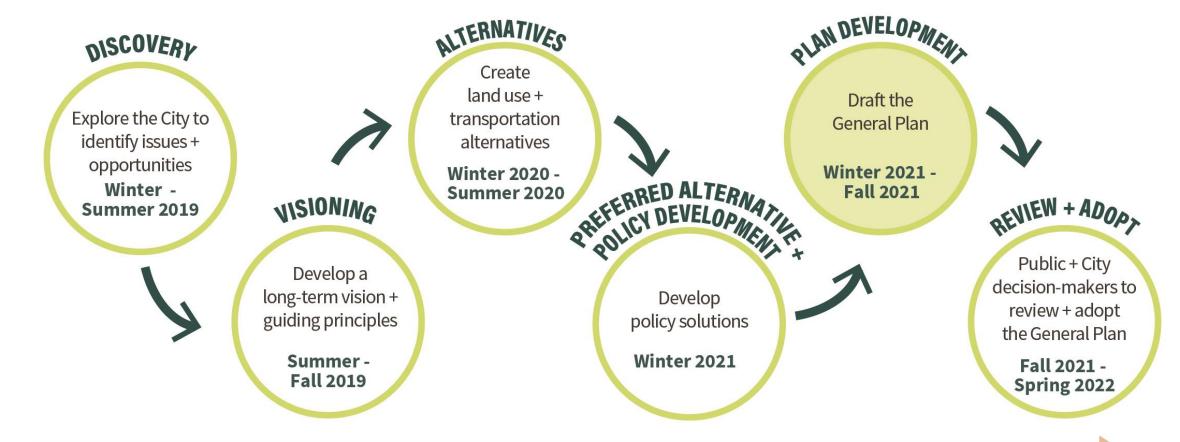
Additional Considerations

- Community Design
- Equitable and Resilient
 Communities
- Healthy Communities
- Economic Development
- Climate Change
- Military Compatibility

*This meeting will cover the topic of Parks and Recreation

CALIFORNIA Genera GOVERNOR'S OFFICE OF PLANNING AND RESEARCH

Palmdale 2045 Project Schedule



COMMUNITY ENGAGEMENT



What are policy frameworks? And what do they include?

- Major topics that make up Elements of the General Plan
- An interim step in developing General Plan Elements
- An opportunity for community input on development of goals and policies

Safety,
Infrastructure,
& Hazards

Resilience,
Sustainability, &
Climate Change

Land Use, Mobility, and Housing Economic
Development &
Military
Compatibility

Health,
Environmental
Justice, Equity,
Parks, & Public
Facilities

June 17th

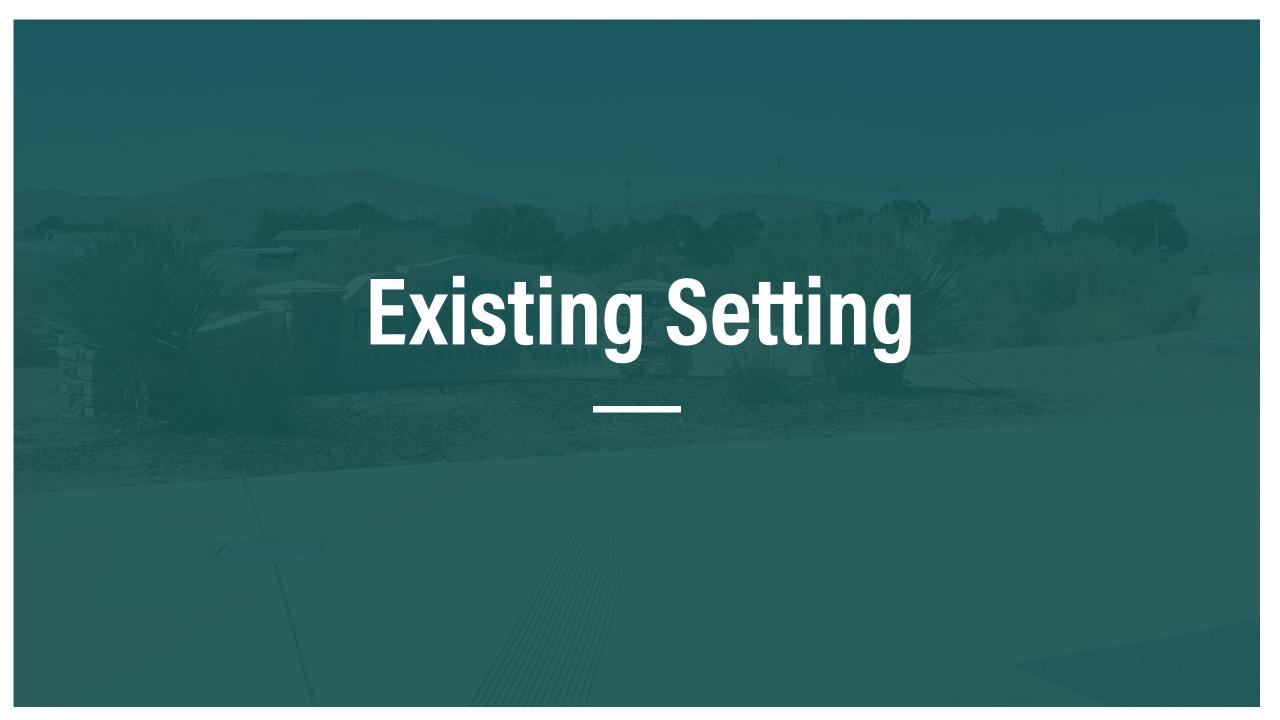
June 30th

July 15th & 28th

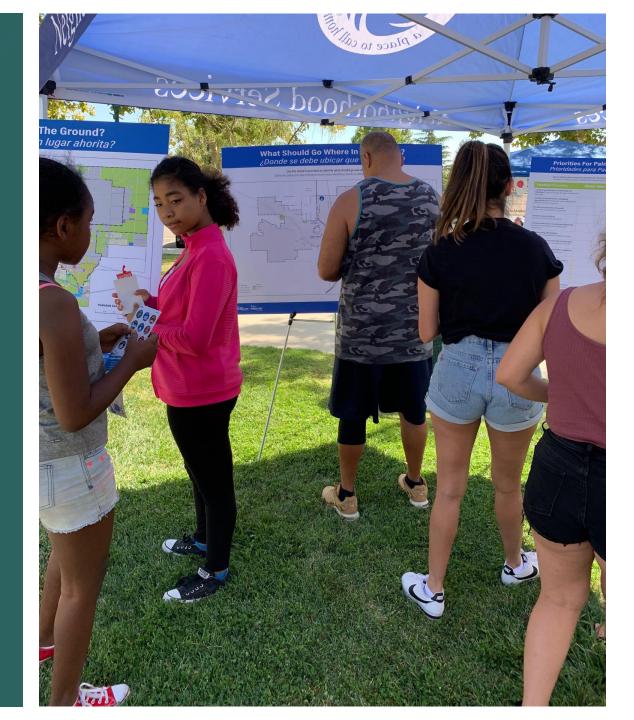
August 5th

Tonight





Health & Equity



What is a Health, Equity, Environmental Justice Element?

- Includes a findings from a detailed healthy community assessment
- Addresses SB1000 (Environmental Justice)
- Reflects a set of goals, policies, and related metrics to improve health and equity in Palmdale
- Help the City track progress over time

Covers topics including:

- Pollution exposure
- Public facilities
- Safe and sanitary housing
- Physical activity
- Other health risks/burdens

- Economic and education opportunity
- Access to healthcare
- Crime and public safety



Environmental Justice

- State mandated process (SB 1000)
 - Methodology
 - Topics
 - Tools
- Passed in 2016 to address health disparities in low income communities



Palmdale's Health & Equity Strengths

- Less exposure to most environmental pollution
 - Lower levels of particulate matter (PM2.5)
 - Less toxic releases from polluting facilities
 - Fewer groundwater threats and cleanup sites
- Comparatively affordable housing
 - Housing security
 - Pathway to homeownership
- High-quality STEM jobs
 - Pathway to economic opportunity



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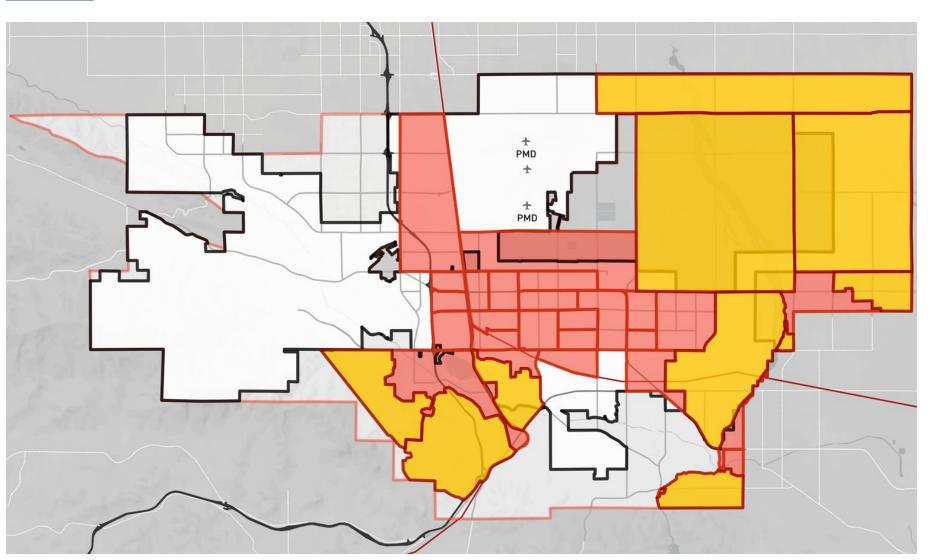


Palmdale's Health & Equity Challenges & Threats

- Lower life expectancy compared to Los Angeles County
- 48% of population is under 200% of Federal Poverty Line
- Limited access to healthy food retailers and open spaces
- Antelope Valley has high levels ozone pollution. Annual average exceeds safe levels for vulnerable populations.
- Compared to countywide averages, Palmdale has higher rates of:
 - Asthma
 - Asthma-related emergency department visits
 - Chronic obstructive respiratory disease (COPD)
 - Obesity
 - Coronary heart disease
- Disproportionately higher health impacts in low-income communities and communities of color.



Disadvantaged Communities



Legend

City Limits

Sphere of Influence

---- Railroads

Freeways/Highways

Major Streets

Disadvantaged Communities

Vacant Areas



Feedback from Community Engagement

- Certain areas have poor access to grocery stores and abundance of tobacco and liquor retailers
- Health problems and disparities are concentrated in specific areas
- Some roadways and sidewalks don't support pedestrians, bikes, and elderly/disabled populations
- Need for Eastside Junior College campus
- Need additional medical facilities and providers
- Better food access
- Need for expanded tree canopies
- Expanded transit and safe routes for walking and biking



Topics To Be Addressed in the Health and Equity Element

Economic
Opportunity
and Education
Parity

Access to Health Care

Housing

Obesity

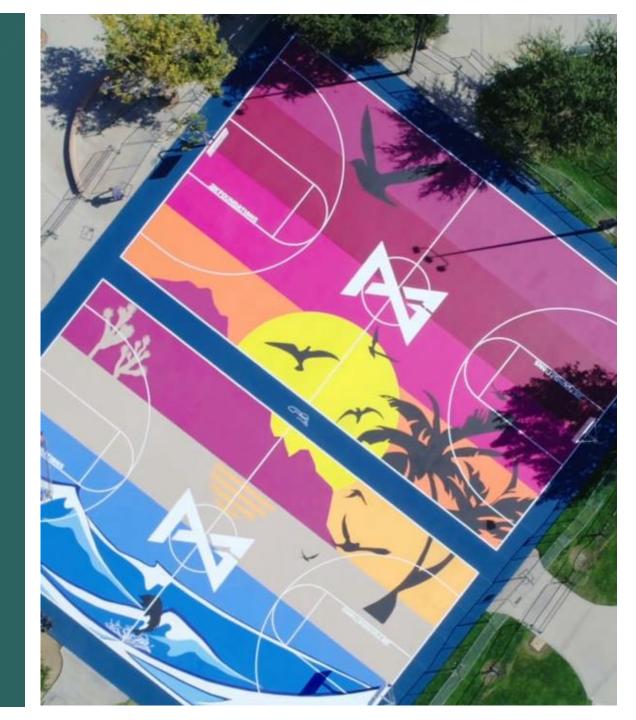
Air Quality and Respiratory Health

Food Access

Crime and Public Safety



Parks and Recreation



What is a Parks and Recreation Element?

- Identifies existing, planned, and future priority areas for parks, recreation, and trails
- Establishes a standard (or goal) for parks citywide
- Establishes criteria for determining land dedication requirement and inlieu fee based on park standards
- Reflects a set of goals, policies, and related metrics for parks and recreation in Palmdale
- Help the City track progress over time



Parks and Trails in Palmdale

Parks

- Palmdale has 20 parks, totaling 365 acres
- Variety of amenities
 - Playgrounds, sports fields, skatepark, water park, multiple public pools, amphitheater, airpark
- Established standard of
 5 acres of parkland per
 1,000 residents

Trails

- Fairly limited formal trails
 - Ritter Ridge and Joshua Ranch Loop (11-miles), Avenue S Bike Trail (1.5miles), Barrel Springs Trail, Amargosa Creek Trail
- Many informal trails in the city's foothills







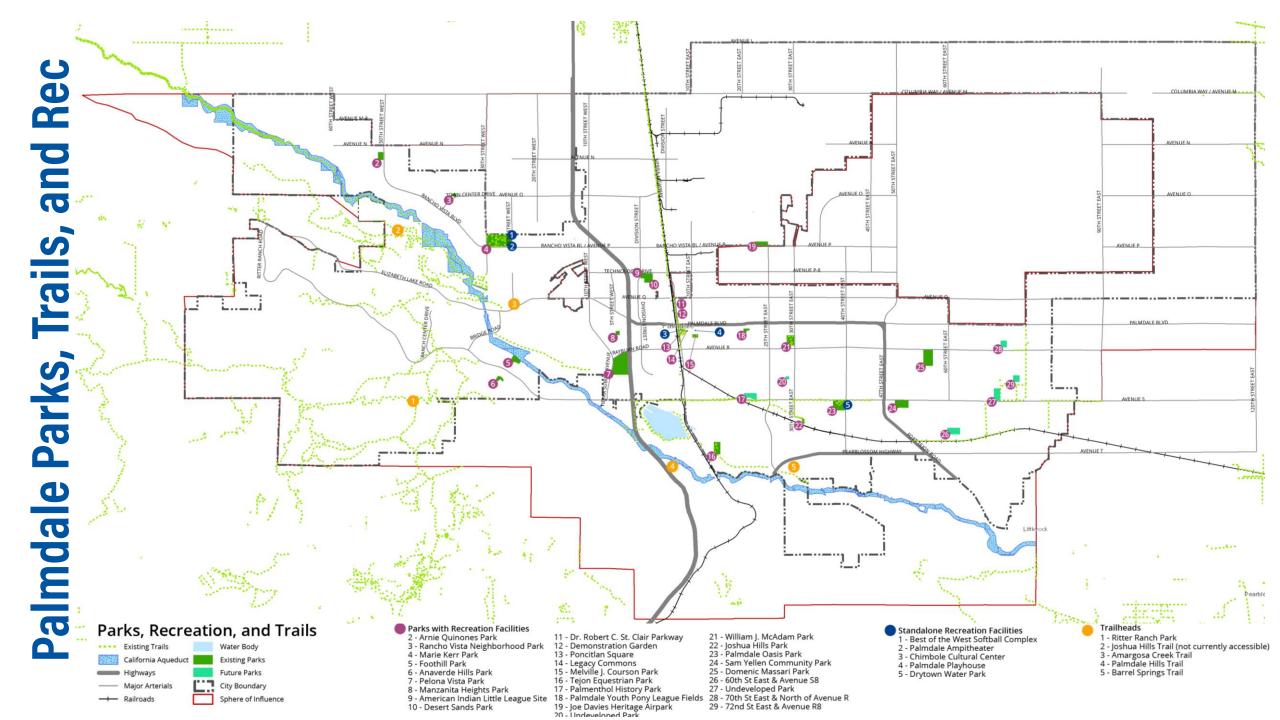
Recreation in Palmdale

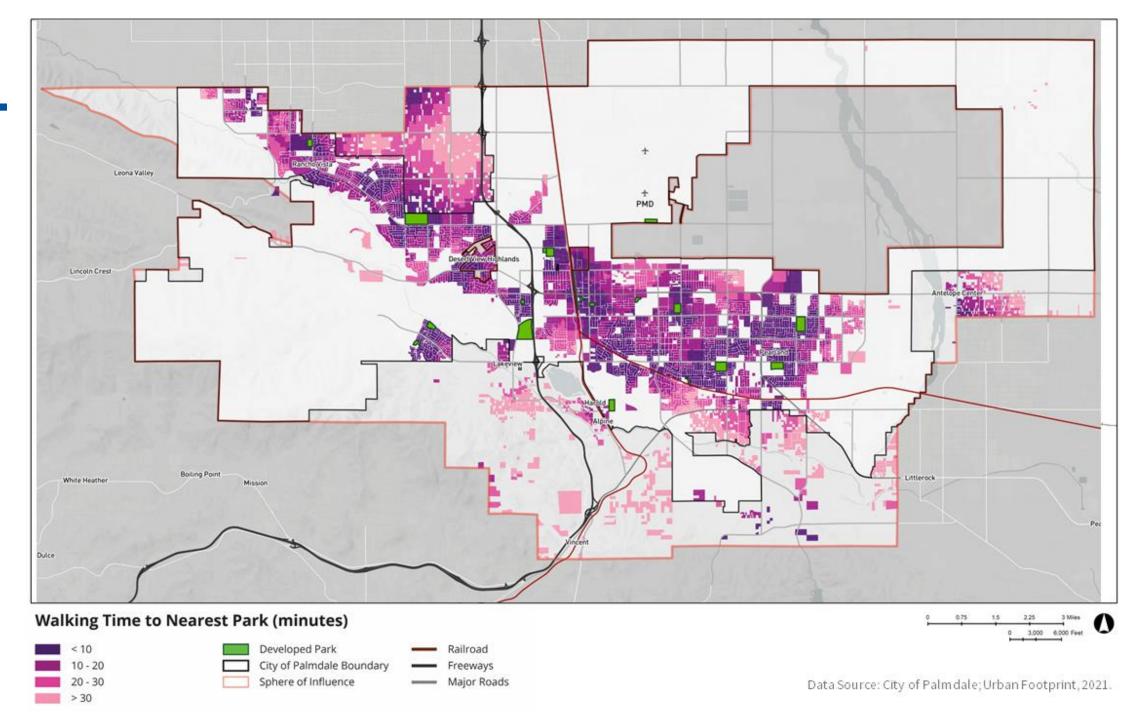
Recreation

- City operates 12 cultural and recreation facilities
 - Recreation centers, Pools
 - Skate parks
 - Palmdale Library
 - Legacy Commons for Active Adults
 - Best of the West Softball Complex
 - Palmdale Amphitheatre
 - DryTown Water Park









Palmdale's Parks and Recreation Strengths + Challenges

Strengths

- Over 360 acres of existing parkland
- City operates 12 cultural and recreation facilities
- AV partnerships to offer neighborhood targeted community programs
- Maintenance and improvements to existing facilities is a City priority
- Good access to parks from existing neighborhoods

Challenges

- Desire for more parks but limited funds for acquisition of land and facilities construction
- Access to parks across the City may not be equitable



Recent + Upcoming Parks Improvements

Recent – Marie Kerr Park Playground & Court Refurbishment

- Upgrade to children's playground and adult fitness station
- All-inclusive playground
- Refurbish existing basketball court

Recent - Domenic Massari Court Refurbishment

Refurbish existing basketball courts and develop new ones

Upcoming - Rancho Vista Park

- Groundbreaking March 2021
- Next to Esperanza Elementary
- Meandering walking path with lighting, connections to school, play structure, open grassy area, restrooms, among other features







Topics To Be Addressed in the Parks and Recreation Element

Parks and Recreation

Trails

Open Space

Natural Resources



Existing Plans and Programs

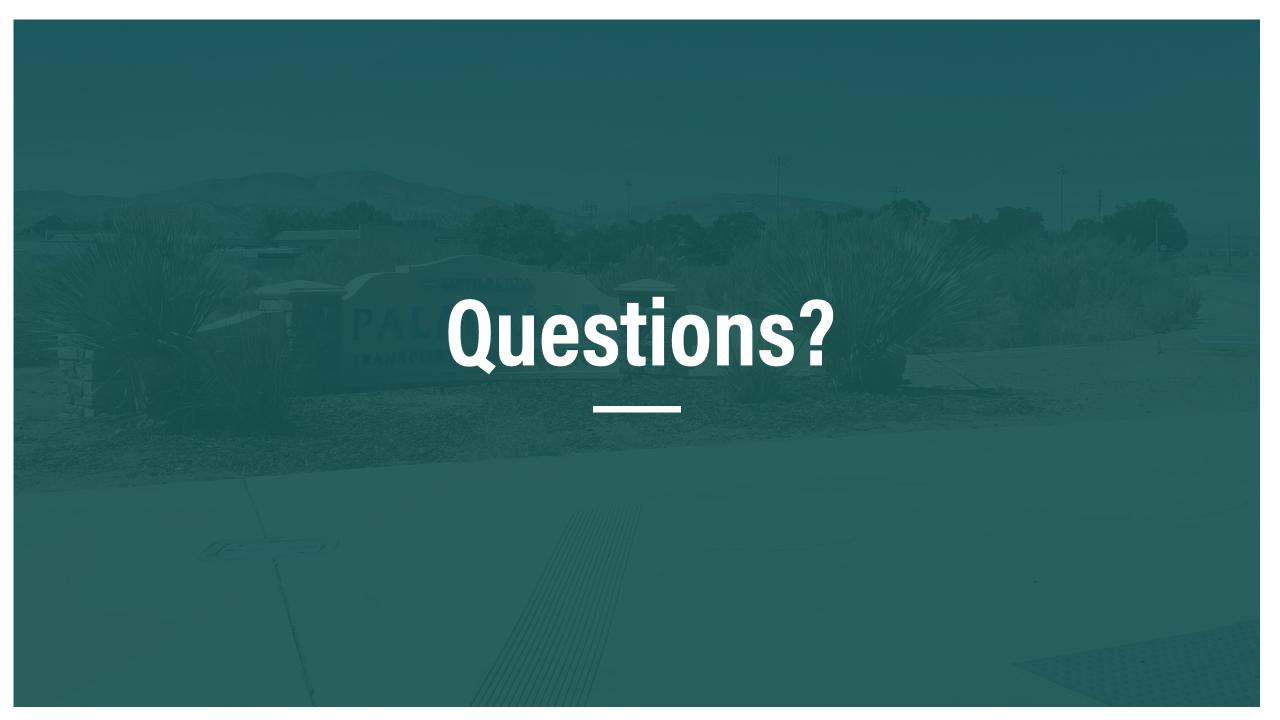
- 1993 General Plan Parks, Recreation, and Trails Element
- 2018-28 Capital Improvements Plan (CIP)
- Draft Active Transportation Plan



Feedback from Community Engagement

- Develop more parks, specifically neighborhood scale parks
- Improve facilities and amenities at existing facilities
 - Lighting and security
- Develop more bike lanes and trails
- Create more recreational facilities
 - Public swimming pools
 - Better access to active parks and trails
 - More baseball facilities
 - Splash pads
 - Dog parks
- More programming and activities for youth, adults, seniors, and families
- Preserve desert atmosphere







Parks and Recreation Policy Framework

Introduction

The City of Palmdale has embarked on a comprehensive update to its General Plan, called "Envision Palmdale 2045: A Complete Community," to create a forward-looking document that will serve as the blueprint for the City's vision through the year 2045. The goals, policies, and actions in Palmdale 2045 will serve as a compass for decision-makers and will shape future plans and actions of the City. This revised policy document will replace the 1993 General Plan.

This parks and recreation policy framework is an interim step in the General Plan Update process prior to drafting the elements (or chapters). This framework highlights key outcomes and performance metrics related to parks and recreation and includes a draft policy framework that includes goals and policies. This policy framework was developed by compiling feedback from community members, General Plan Advisory Committee members, Planning Commission, and City Council. This framework synthesizes critical issues and policy approaches by describing key strengths and opportunities, challenges and threats, and what we heard from the community.

Where We Are Now

Previous steps in the planning process have identified community strengths and opportunities, and challenges and threats related to parks and recreation. Those are summarized below.

Strengths and Opportunities

Palmdale currently has 360 acres of existing parkland and operates 12 Cultural and
Recreation Facilities. Cultural and Recreation Facilities include recreation centers, pools,
skate parks, library, Legacy Commons for Active Seniors, Best of the West Softball
Complex, Palmdale Amphitheatre, and DryTown® Waterpark. These facilities provide
opportunities to facilitate an active and healthy community. Expanding a network of
parkland and open space would provide opportunities to meet City's established park
goals.

Policy Frameworks = An Interim Step

- These are initial, general ideas for policy direction
- This is not an exhaustive list of policies or measures but rather, ideas we want you to review and react to
- Additional policies + measures will be included in the General Plan



Framework Structure

Outcomes

- Statement describing where we want to be in
- 2045

Goals

- A general expression of community values
- and direction, expressed as ends

► Policies + Measures

Policies: A specific statement that guides decision—making

Measures: An action, partnership, or program that carries out a policy

Performance Metrics

Data used to measure progress

Targets

Level of performance to measure implementation



POLL

Expanded economic opportunities for existing residents

Increased number of multifamily housing units

Improved opportunities for physical activity

Improved air quality

Strengthened access to healthy food



Performance Metrics



Economic Opportunity

5,000 youth participate in job training programs and connected to employment opportunities in local industries by 2045



Multifamily Housing

5,000 new multifamily housing units by 2045 with 20% of them affordable for families earning less than 80% of AMI



Physical Activity

90% of residents live within a 20minute walk of a public park or multi-use trail



Clean Air

600 new trees planted annually for a total of 15,000 new trees by 2045



Healthy Food

90% of residents live within a 20minute walk of a grocery store, farmers' market, or other healthy food retailer



Goals Overview

Provide access to affordable and highquality produce

Promote access to highquality health care

Encourage construction and maintenance of safe & sanitary housing

Provide range of opportunities to exercise

Improve air quality

Provide high quality and accessible educational opportunities

Improve public safety



Promote access to quality health care

- Create 3 health and wellness districts in locations well-served by transit
- Encourage a mix of medical, health, and wellness uses
- Work with local transit agencies to **ensure bus routes provide service** from disadvantaged communities to health service facilities
- Collaborate with the County of Los Angeles and regional health organizations to improve access to mental healthcare, especially in disadvantaged communities
- Develop **programs and services that help reduce stress** and mental health issues, especially for vulnerable populations
- Coordinate with the Los Angeles County Department of Children and Family
 Services to support programs for at-risk youth, foster youth, and parents of at-risk youth



Encourage safe & sanitary housing

- Ensure ongoing and effective **health and safety code enforcement**; prioritize rental properties in disadvantaged communities
- Consider a **housing rehabilitation program** that assists multi-family residential property owners to improve affordable rental housing supply
- In cooperation with Los Angeles County and other regional agencies, establish a **lead removal program** for homes built before 1980
- Support creativity in the construction of new housing by proactively developing zoning and healthy design guidelines
- Work with developers to prioritize health in planned housing construction, using healthy design checklists and/or other review tools



Provide range of opportunities to exercise

- Increase access to parks and open spaces in park-poor neighborhoods.
- **Provide new trails systems**, especially in disadvantaged communities, that connect to the regional trail system
- Prioritize investments in recreational programs that focus on physical activity
- Develop an **agreement with local school districts** to allow City residents access to outdoor recreational areas during non-school hours
- Prioritize transportation system improvements that encourage walking, biking, and transit use in disadvantaged communities
- Enhance existing streetscapes to include greater sidewalk coverage, walkway connectivity, street crossing safety features, traffic calming measures, and other design elements



Improve air quality

- Plant street trees, especially in disadvantaged communities
- Transition City's vehicle fleet to lower-emission fuel technologies
- Designate truck routes to avoid sensitive land uses, where feasible
- Partner with CalTrans to study the potential to re-route Palmdale Boulevard truck traffic to Pearblossom Highway
- Avoid siting sensitive uses (schools, childcare centers, senior housing, and affordable housing) near **land uses that produce localized air pollution**
- Develop a **citywide air quality monitoring program** to identify areas with high gas and oil emissions, in addition to tracking changes over time, identifying polluters, and analyzing potential interventions



Provide access to affordable and high-quality produce

- Attract one (or more) weekly Certified Farmers Markets to Palmdale
- Utilize economic development incentives to encourage stores to sell fresh,
 healthy foods such as produce in disadvantaged communities.
- Limit fast food and liquor stores in neighborhoods with a significant concentration of stores near child-sensitive areas, such as schools, parks, and childcare facilities.
- Strengthen the local economy by encouraging local food production, community gardens, and farmers markets on vacant or underutilized parcels
- Improve ready access to **healthy food retailers along key transit corridors** and within transit-oriented developments
- Work with local transit agencies to **ensure that bus routes provide service** from disadvantaged communities to healthy food retailers

POLL

Provide access to affordable and highquality produce

Promote access to highquality health care

Encourage construction and maintenance of safe & sanitary housing

Provide range of opportunities to exercise

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Provide high quality and accessible educational opportunities

Improve public safety



POLL

Connectivity

New parkland

Partnerships

Upgrades to existing facilities



Parks and Recreation Goals Overview

Parks and recreation facilities to meet needs to existing and future residents

Passive and Active open space network

Multi-use trails network

Funding for parks development

Acquire more parkland

Safe, fun programming for all ages



Parks and recreation facilities to meet needs of existing and future residents

- Prepare a Parks Master Plan to address park needs, recreation programming and facilities and funding opportunities
- Park sites are **located equitably**, throughout the City, to maximize access to parks for all residents within a **20-minute walking distance**
- Provide culturally sensitive programming at various recreation facilities
- Provide a variety of parks and recreational facilities accessible to all citizens throughout the City
- Prioritize development of new parks and recreation facilities in **underserved areas** of Palmdale, encouraging **access to free or low-cost recreation** for all Palmdale residents
- Encourage expansion of amenities at existing public parks
- Evaluate **adopted park standards**, including **designations** for type of parks and **guidelines** for future parks facilities
- Incorporate all design features required by the Americans with Disabilities Act to improve parks access for all
- Co-locate schools and parks and partner with non-profit organizations, to provide recreational opportunities that benefit both students and the public



Passive and Active Open Space Network

- Develop an open space network through preservation of corridors along fault zones, natural drainage courses and in hillside areas to connect with the large areas of open space designated on the General Plan Land Use Map.
- Encourage the use of open space areas
 for passive recreation with access points,
 multi-use trails, and interpretive
 information.

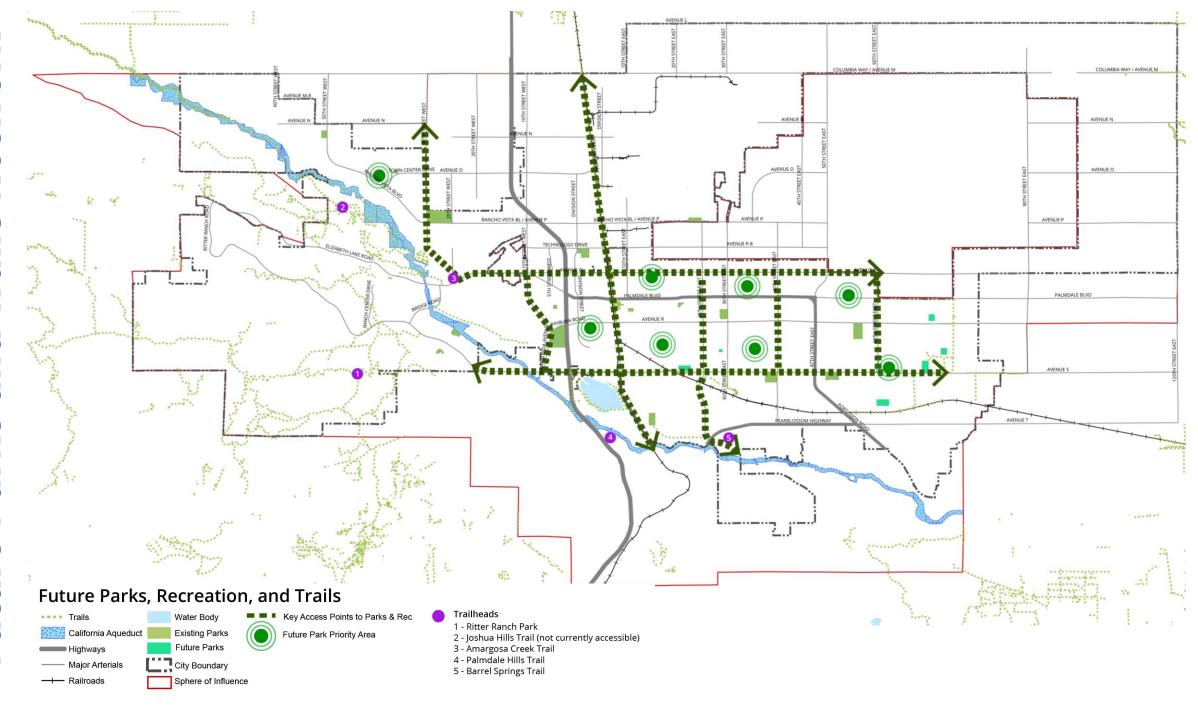




Multi-use trail network

- Provide and maintain multi-use trails connecting to existing or currently planned trails
- To the extent feasible, ensure that **trails are accessible to all residents** and incorporate design features, including trail head material that provide ADA access
- Prioritize **multi-use trail connections** to existing neighborhoods, public parks, and public facilities
- Provide trail support facilities as needed throughout the multi-use trails network
- Explore various means of acquiring trail easements or rights-of-way and pursue all available funding sources to provide trail acquisition and construction
- To the extent feasible, use grant funding and private donations to finance trail construction





Parks and Recreation Goals Overview

POLL

Parks and recreation facilities to meet needs to existing and future residents

Passive and Active open space network

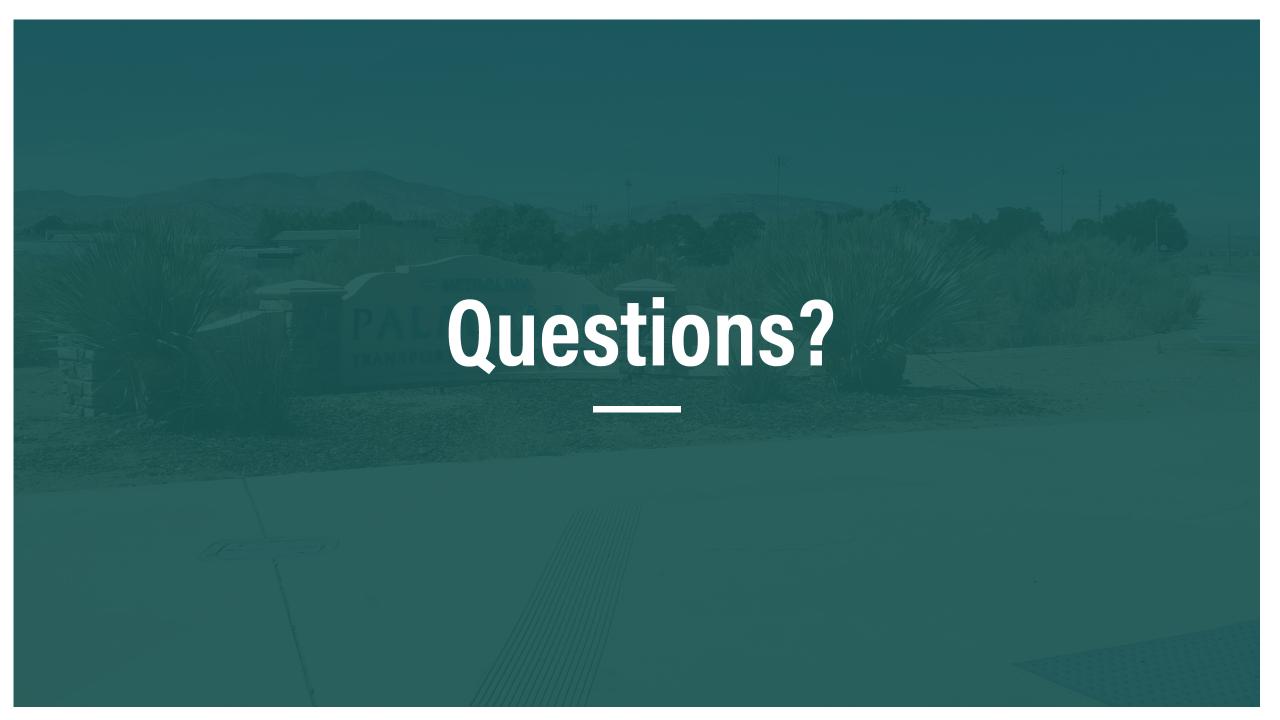
Multi-use trails network

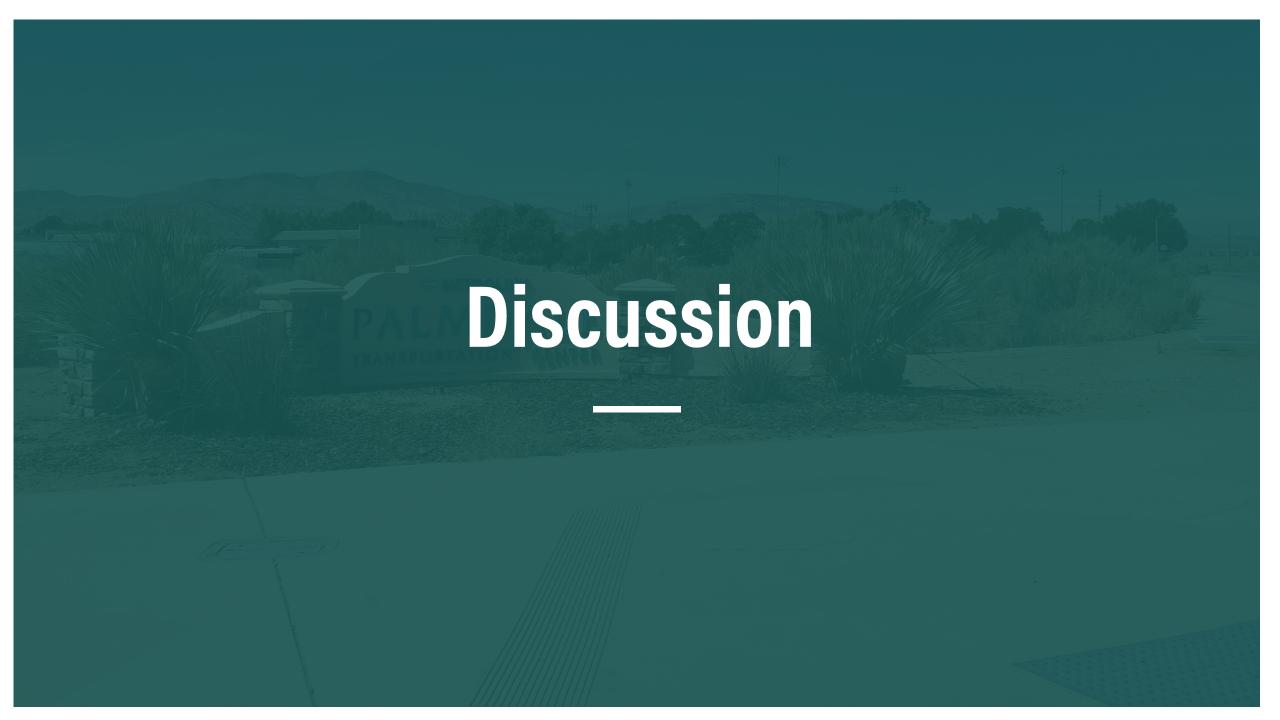
Funding for parks development

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Safe, fun programming for all ages

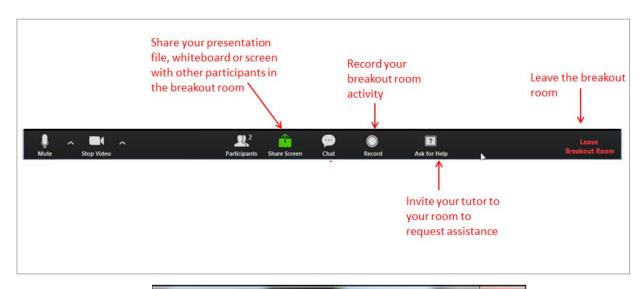


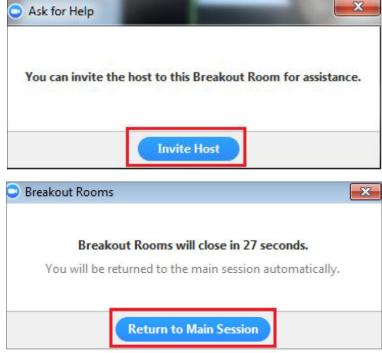




Breakout Rooms

- Breakout rooms allow participation from more people during a large meeting
- The meeting "host" will invite you and may set a timer, broadcast announcements, or pop-in to help
- "Participant" controls looks very similar to those in main session
- Brief disconnection then reconnected into the new breakout room

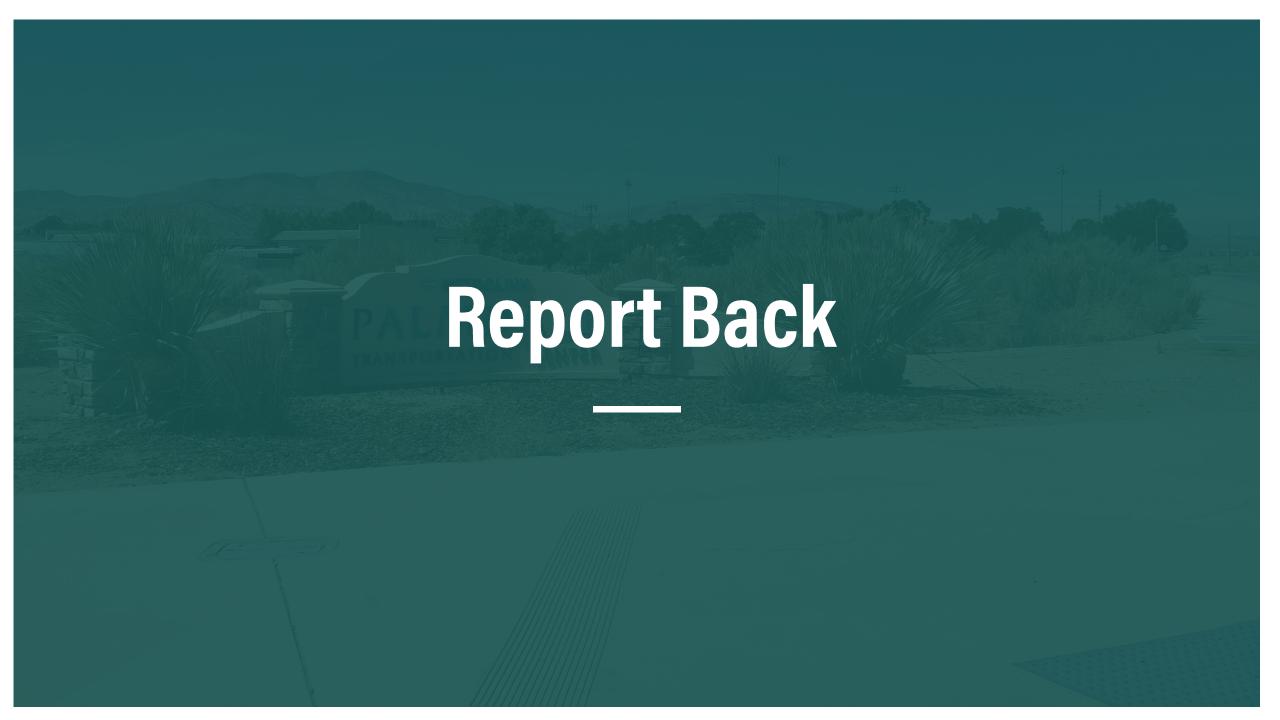




Small Group Instructions

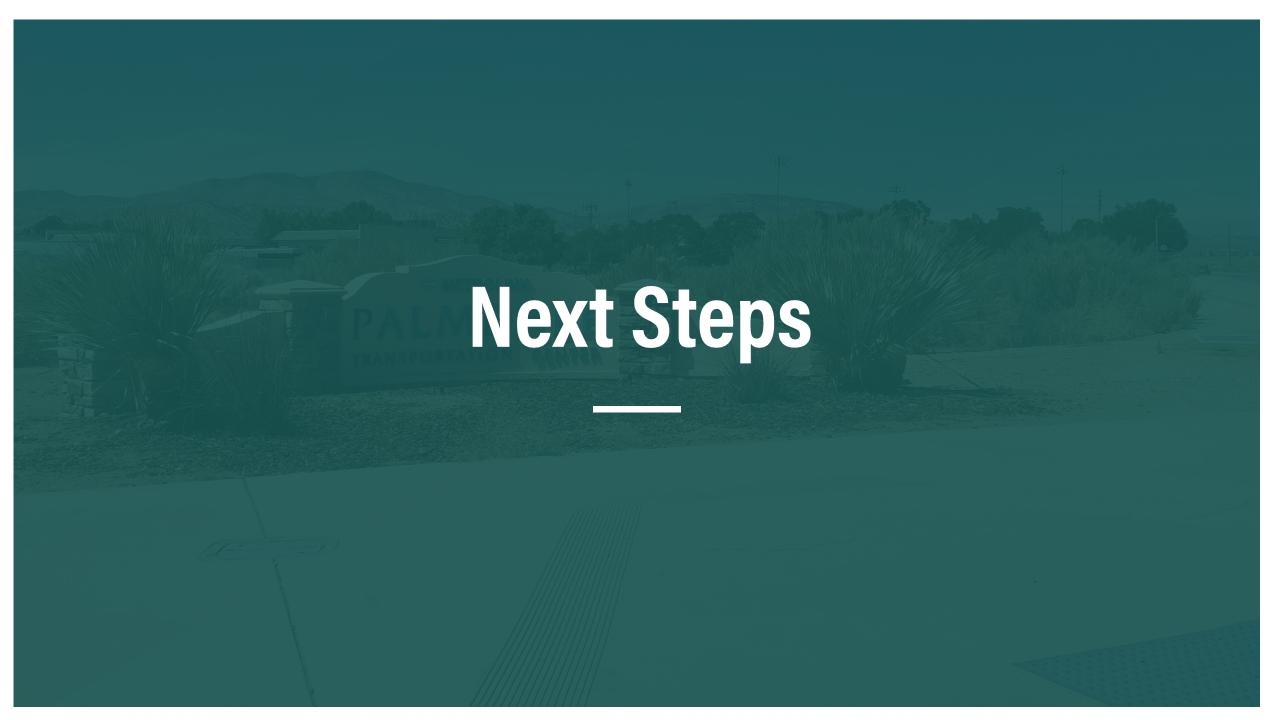
- Introductions
- Questions for clarification
- Discuss each question (5-15 min each)
 - Of the outcomes and policy ideas, which resonate the most?
 - Are there any other outcomes we should consider?
 - Are there any policy ideas that we should consider?
 - Is there anything else you'd like to share about these topics?
- Consensus is NOT required
- Facilitator will record all comments







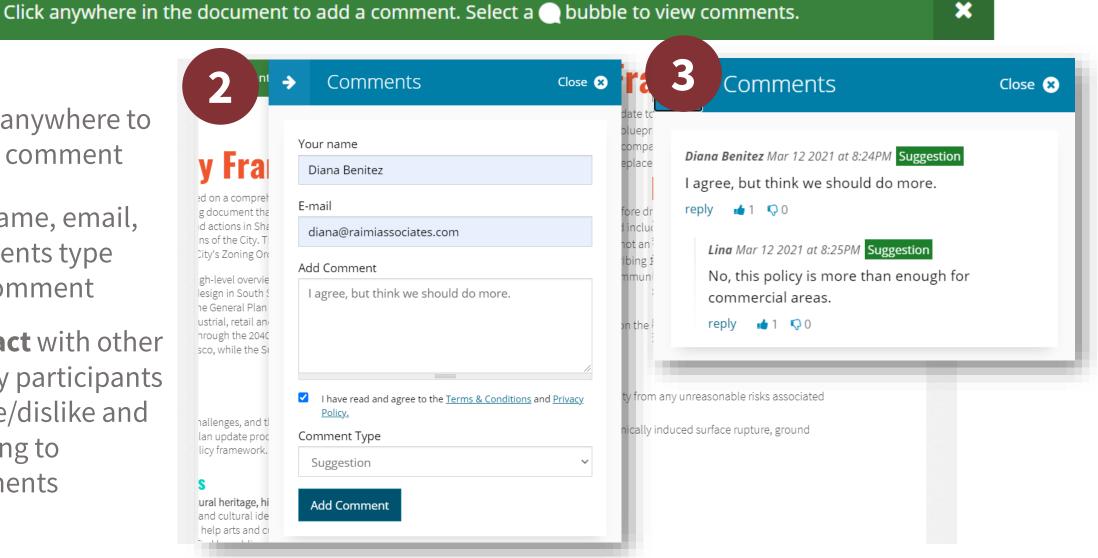
You can also email generalplan@cityofpalmdale.org



Policy Framework - Comments

1. Click anywhere to add a comment

- 2. Add name, email, comments type and comment
- **Interact** with other survey participants by like/dislike and replying to comments



Upcoming Events and Next Steps

- Thursday, August 12th Planning Commission Update
- Tuesday, August 17th City Council Update





Thank you!

City of Palmdale

Phone 661-267-5200

generalplan@cityofpalmdale.org